## Approved For Release 2004/04/15 : CIA-RDP82M00591R000300130022-2

## CENTRAL INTELLIGENCE AGENCY

WASHINGTON, D.C. 20505

2 July 1976

MEMORANDUM FO	R: Chairman	. NFIB	Security	Committee
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STATINTL

FROM

Chief, Document Services Group Central Reference Service

AIV

DDI Security Officer CRS Security Officer

**SUBJECT** 

Community Use of Dissemination Controls

REFERENCE

DCID 1/7, Control of Dissemination of

Foreign Intelligence, dtd 5 Oct 75

1. The purpose of this memorandum is to draw your attention to the continued lack of standardization in the use of dissemination control markings (or combinations of markings) on intelligence documents by individual agencies, and the problems this creates for those responsible for indexing and retrieving such reports.

STATINTL

Much of the difficulty stems from the fact that while DCID 1/7, Control of Dissemination of Foreign Intelligence, and the implementing CIAL established certain common controls and procedures for the use and dissemination of foreign intelligence and related material, no limitation was placed on the use of other internal control markings which any agency might consider pertinent to its needs. Moreover, as stated in paragraph e. of \_\_\_\_\_\_ all control markings STATINTL must not only be displayed prominently on the documents but "associated with data stored or processed in automatic data processing systems." To accomplish the latter means one must not only anticipate what kinds of markings will be employed but how to represent them in alpha or numeric Because I am associated with an office which must cope code systems. with the indexing problems raised by the multiplicity of possible control markings, I feel strongly enough about this issue to bring it to the attention of your committee.

State Department, JCS reviews completed

SUBJECT: Community Use of Dissemination Controls

- 3. In the Central Reference document retrieval system known as AEGIS a specific set of symbols (see attachment A) is used to represent the various levels of classification and the common dissemination restrictions. Because there is no standardization, however, in the use of dissemination controls within the Intelligence Community, certain control stamps or combinations of dissemination restrictions occasionally appear on documents which cannot be represented in the system designed. Attached are some documents which illustrate the problem.
- 4. Attachment B, an Air Force Information Report, is Unclassified but carries two dissemination controls: For Official Use Only (FOUO) and Not Releasable to NATO. This is a combination we have never experienced before and we are unable to represent in our indexing system.
- 5. Attachment C is a State Department report which also bears no security classification, but is stamped with two dissemination controls, i.e., Limited Official Use and Not Releasable to Foreign Nationals. What the Limited Official Use (LOU) control represents is a State Department dissemination restriction which State, for years, has said should be treated as Confidential. The obvious question that might be asked is if the information should be treated like Confidential material, why shouldn't it be classified Confidential? In any event, this particular control stamp is one employed exclusively by State though probably interpreted in a variety of ways by other members of the Intelligence Community. It, too, cannot be represented in combination with the Not Releasable to Foreign Nationals restriction in our indexing system.
- 6. Attachment D, an Army Information Report, is unique in our experience not because it carries a For Official Use Only restriction but because it states that "this protective marking is cancelled on 15 April 1979," exactly three years subsequent to its date of publication. The report itself is a partial translation of an article in a Polish daily newspaper concerning members of the Council of Ministers of the Polish Government. Presumably the translation was stamped For Official Use Only because of copyright considerations, since the newspaper itself is on file in the Library of Congress and is available to the general public. This does not explain, however, why the dissemination restriction can be removed three years hence.

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SUBJECT: Community Use of Dissemination Controls

7. In brief, the attached documents and others we are seeing on a day-to-day basis demonstrate that not only are the various agencies in the Intelligence Community going their individual ways in the application of dissemination controls (perhaps because of a lack of understanding as to when to use such controls) but that DCID 1/7 has had little influence on limiting the types or combinations of controls used. Thus we can anticipate the need to continually modify our code systems for representing such controls. Whether the NFIB Security Committee wishes to address the issue of the possible misuse of controls is a matter which it must resolve for itself. At a minimum, however, I would urge that the Committee make some effort to limit the types of control markings that may be employed to minimize the burden on information storage and retrieval systems which must attempt to represent such dissemination restrictions in order that the documents do not fall into the wrong hands.

STATINTL

Attachments: As stated

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STATES OF

BUREAU OF INTELLIGENCE AND RESEARCH

SOVIET REAPPRAISAL OF ECONOMIC-DEFENSE ISSUES

CR/U

The V-E Day Order issued by the USSR's new Defense Minister on May 8 differs from all other such orders of the post-Khrushchev era in that it ignores the theme of strengthening Soviet military power. This hint that "civilian" Politburo minister Ustinov and his colleagues may consider the present level of Soviet defenses generally adequate has been accompanied by signs of Kremlin rethinking about economic priorities, possibly with a view toward a reduction of heavy/military industrial emphasis and more rapid improvement of popular living standards.

An Extraordinary Order. Since Khrushchev, the Soviet Defense Minister's Order of the Day for V-E Day (May 9) has usually featured a toughminded reference to party and government:

- --displaying concern about strengthening defense capability, enhancing defense power, strengthening the Armed Forces, supplying the Armed Forces with everything essential, or keeping defense at the necessary level (1966, 1972 through 1975);
- --taking measures for enhancing USSR defense capability or strengthening the army and navy or national security (1965, 1967, and 1969);
- --doing all that is necessary for insuring national security or strengthening defense capability of the Armed Forces (1968 and 1970).

Unusually, the 1971 Order dropped the standard plaudit to party and government, but in the spirit of firmness noted "decisions of the 24th CPSU Congress on further strengthening of the Armed Forces."

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A. THIS FEPORT CONTAINS UNPROCESSED, INFORMATION. PLANS AND/
DR POLICIES SHOULD NOT BE EVOLVED OR MODIFIED SCLELY ON THE BASIS
OF THIS REPORT.

B. AT 0700, 8 JUN 76, APPROXIMATELY 150 STRIKING AFSOUTH NATIONAL EMPLOYEES HAD GATHERED ON VIALE DELLA LIBERAZIONE ABOUT 150 YARDS FROM THE MAIN GATE AT AFSOUTH. BY 09CO, THE STRIKE ACT-IVITIES WERE RUNNING SMOOTHLY, NO EFFORTS WERE BEING MADE TO BLOCK VEHICULAR TRAFFIC ENTERING THE POST, A LOUD SPEAKER SYSTEM MOUNTED ON TOP OF A PRIVATE AUTOMOBILE WAS BEING USED BY THE STRIKE LEADERS, THERE WERE NO SIGNS OF DUTSIDE AGITATORS, AND SUFFICIENT LOCAL POLICE PERSONNEL WERE PRESENT TO MAINTAIN PUBLIC CROER. (SOURCE: DA65-CSI-64A(1); DDA: 8 JUN 76; AFDSI EVAL: B-2)

C. DURING 9 JUN 76, APPROXIMATELY 200-250 AFSOUTH NATIONAL EMPLOYEES PARTICIPATED IN THE STRIKING ACTIVITIES. NO DUTSIDE SUPPORT APPEARED EVIDENT. THE STRIKERS WERE STOPPING ITALIAN-TAGGED AUTOMOBILES ENTERING THE POST TO CHECK FOR NATIONAL EMPLOYEES COMING TO WORK. IN THE MORNING, THE STRIKERS MARCHED TO THE LOCAL TV STATION IN AN ATTEMPT TO SECURE WIDER NEWS COVERAGE OF THEIR ACTIVITIES. HOWEVER, NO MOBILE TV UNIT WAS ON THE SCENE THROUGHOUT THE DAY AND SOME STRIKERS WERE DISAPPOINTED WITH THE APPARENT LACK OF COVERAGE ON THE PART OF THE LOCAL NEWS MEDIA.

ONE INCIDENT OCCURRED LATER IN THE DAY WHEN A LOCAL NATIONAL EMPLOYEE ATTEMPTED TO ENTER THE POST IN HIS PRIVATE ALTOMOBILE. A GROUP OF STRIKERS STOPPED THE CAR AND A BRIEF SCUFFLE ENSUED. WHEN POLICE OFFICIALS BEGAN TO CONVERGE ON THE SCENE, ANOTHER GROUP OF STRIKERS STEPPED IN, BROKE UP THE FIGHT, AND, AFTER A BRIEF DISCUSSION, ALLOWED THE EMPLOYEE TO ENTER THE POST. THE STRIKERS DID NOT, AT ANY TIME, INTERFERE WITH U.S. PERSONNEL AND/OR DEPENDENTS WHO WERE ENTERING AND EXITING THE POST THROUGHOUT THE DAY.

THE STRIKERS INTEND TO CONTINUE THEIR ACTIVITIES THROUGHOUT THE MORNING OF 10 JUN 76, DESPITE A NATIONWIDE MORATORIUM ON STRIKES BETWEEN 10-20 JUN 75 ISSUED BY THE NATIONAL FEDERATION OF LABOR UNIONS. REPORTEDLY, THE STRIKERS ARE CHARACTERIZING THEMSELVES AS "INTERNATIONAL" VIS-A-VIS "NATIONAL" WORKERS. IN ADDITION, THE STRIKERS INTEND TO VISIT WITH LOCAL REGIONAL OFFICIALS IN NAPLES AND LOCAL UNION LEADERS. IF THEIR GRIEVANCES WERE STILL UNRESOLVED, THEN, ALLEGEDLY, THEY WOULD CONTINUE THEIR STRIKING ACTIVITIES. (SOURCE: DA65-CSI-64A(1); DDA: 9 JUN 76; AFCSI EVAL: B-3)

D. BY 2400, 10 JUN 76, THE STRIKE DEFICIALLY ENDEC, ALTHOUGH BY 1730, ALL STRIKERS HAD DEPARTED THE AREA IN FRONT OF AFSOLTH POST. DURING THE DAY, A DELEGATION OF THE STRIKERS MET IN DOWNTOWN NAPLES WITH THE REGIONAL REPRESENTATIVE OF THE ITALIAN MINISTRY OF LABUR. NO INFORMATION REGARDING THE DETAILS OF THEIR DISCUSSION WAS AVAILABLE. ONLY ONE INCIDENT OCCURRED IN FRONT OF AFSOUTH POST WHEN A CHAPTER II EMPLOYEE ATTEMPTED TO AVOID THE STRIKERS WHO WERE STILL STOPPING ALL ITALIAN-TAGGED VEHICLES ENTERING THE POST. THE ITALIAN NATIONAL EMPLOYEE WAS APPARENTLY TRYING TO MAKE A DELIVERY ON POST. HIS VEHICLE WAS ULTIMATELY STOPPED BY THE STRIKERS, A BRIEF ALTERCATION TOOK PLACE, AND THE EMPLOYEE SUPPOSEDLY HURT HIS ARM. HE WAS EVENTUALLY ALLOWED TO ENTER THE POST.

ALTHOUGH MANY SUPPORT ACTIVITIES ON POST WERE SHUT DOWN BETWEEN 8 AND 10 JUN 76 BECAUSE OF THE STRIKE, THE LABOR ACTION FAD NO AD-VERSE IMPACT ON NATO OR U.S. MILITARY MISSION ACCOMPLISHMENT AT AFSOUTH. THERE APPEARED TO BE A FEELING OF DISSATSIFACTION AND FRUSTRATION AMONG SOME OF THE STRIKING WORKERS WHO FELT THAT THEIR ACTIONS HAD BEEN TAKEN IN VAIN BECAUSE THEY FAILED TO RESOLVE THE PROBLEMS/ISSUES WHICH PROMPTED THE STRIKE IN THE FIRST PLACE. THEY WERE ALSO INFORMATION WERE ALSO INFORMATION WERE

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Approved For Release 2004/04/15 : CIA-RDP82M00591R000300130022-2 38 (MIT) CRE \*16/06/76\* \*04/02 MSGND TO LOSE THE THREE DAY'S PAY (FOR THE 8-10 JUN STRIKE) IMMEDIATELY, RATHER THAN HAVE IT DOCKED FROM THEIR PAY ONE DAY A MENTH FOR THE NEXT THREE MONTHS AS OCCURRED AFTER THE LAST THREE DAY STRIKE IN (SOURCE: DA65-CSI-71B(1); DDA: 10 JUN 76; AFCSI EVAL: B-3 COMMENTS: (FOUD) THIS INFORMATION UPDATES THAT PREVIOUSLY REPORTED IN REFERENCED IIR (CITED IN ITEM 11 ABOVE). IT WOULD APPEAR THAT THE LABOR ISSUES WHICH PROMPTED THE STRIKE (REPORTEDLY "INADEQUACIES IN THE TREATMENT OF NON-APPROPRIATED FUND (NAF) EMPLOYEES) STILL REMAIN UNRESOLVED. CONSEQUENTLY, AFSOUTH MAY CONTINUE TO EXPERIENCE SOME FORM OF LABOR UNREST/AGITATION IN THE FORESEEABLE FUTURE. HOWEVER, IT IS INTERESTING TO NOTE THAT THE LCCAL POPULACE --INCLUDING OFF-BASE NATIONAL WORKERS, EXTRAPARLIAMENTARY POLITICAL GROUPS, AND EVEN THE NEWS MEDIA -- APPEARED RATHER BLASE AND UNCON-VINCED OF THE SIGNIFICANCE OF THE LABOR PROBLEMS WHICH REPORTEDLY EXIST ON AFSOUTH POST. MOST LOCAL OBSERVERS, IN THIS PERIOD OF ECONOMIC CRISIS IN ITALY (WITH AN ESTIMATED 300,000 UNEMPLOYED IN THE METROPOLITAN AREA OF NAPLES ALONE), FEEL THAT THE AFSOUTH ITAL-IAN EMPLOYEES ARE PROBABLY MUCH BETTER OFF THAN THE AVERAGE NEOPOL-ITAN WORKER. IT IS ALSO INTERESTING TO NOTE THE PRECEDENCE ESTAB-LISHED BY THE STRIKING EMPLOYEES IN REFERRRING TO THEMSELVES AS "INTERNATIONAL" AND NOT "NATIONAL" WORKERS. ADDITIONAL INFORMATION REGARDING THIS MATTER WILL BE REPORTED AS APPROPRIATE. 16. N/A 17. N/A 18. N/A

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SATES OF THE STATES

BUREAU OF INTELLIGENCE AND RESEARCH SOVIET REAPPRAISAL OF ECONOMIC-DEFENSE ISSUES

The V-E Day Order issued by the USSR's new Defense Minister on May 8 differs from all other such orders of the post-Khrushchev era in that it ignores the theme of strengthening Soviet military power. This hint that "civilian" Politburo minister Ustinov and his colleagues may consider the present level of Soviet defenses generally adequate has been accompanied by signs of Kremlin rethinking about economic priorities, possibly with a view toward a reduction of heavy/military industrial emphasis and more rapid improvement of popular living standards.



An Extraordinary Order. Since Khrushchev, the Soviet Defense Minister's Order of the Day for V-E Day (May 9) has usually featured a toughminded reference to party and government:

- --displaying concern about strengthening defense capability, enhancing defense power, strengthening the Armed Forces, supplying the Armed Forces with everything essential, or keeping defense at the necessary level (1966, 1972 through 1975);
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Unusually, the 1971 Order dropped the standard plaudit to party and government, but in the spirit of firmness noted "decisions of the 24th CPSU Congress on further strengthening of the Armed Forces."

LIMITED OFFICIAL USE

Report No. 469 May 25, 1976 Uniquely, the 1976 Order, broadcast on May 8, failed to say anything about the Kremlin's effort to bolster its military arsenal. This is especially remarkable in view of a warning in the Order, issued by civilian defense chief Ustinov, that:

"imperialism has not lost its aggressive character.
Militarist circles continue the arms race and the military might of the NATO bloc is being built up. The policy of the present Peking leaders converges with the stand of extreme reaction."

But the followup was merely that servicemen are watchfully performing their duties and improving their skills--not the standard tribute to the regime's "concern" or "measures." Even a reference to "the decisions of the [25th] Congress" ignored the "strengthening" theme, although the "Basic Trends of Development of the USSR National Economy for 1976-80," as approved by the 25th Congress, envisaged "strengthening of the country's economic power and defense capability."

Ustinov thus seems to have implied that the Soviet Union now has a sufficiency of armaments.

Pro-Consumer Voices. Ustinov's relatively peaceful message was preceded by signs of Kremlin rethinking about economic priorities with a view toward achieving a more rapid improvement of popular living standards:

- --Politburo member Andropov's remark in his Lenin Day speech of April 22 warned that "aimless waste of material resources for no purpose" could result from delay and retreat on the front of detente diplomacy;
- --Pravda's April 29 article titled "The Main Thing in Party Policy," by V. Stepanov, one of the editors of Suslov's 1972 book Selected Speeches and Articles, quoted Lenin on the great importance of living standards under socialism and noted "the growth of our resources and possibilities for satisfying the material and cultural requirements of people"; and
- --the revival in <u>Pravda</u>'s May 6 lead article of Brezhnev's grandiose promise, made in a June 1974 election speech, that in the next 15 years the party intends "to attain a full abundance of high-quality foods and consumer

LIMITED OFFICIAL USE NOT RELEASABLE TO FOREIGN NATIONALS goods" and provide each family with a well-appointed apartment.

Bulldozing Sacred Cows? It is, of course, premature to conclude that a decision has been reached to hold down, let alone cut, Soviet defense spending and redeploy resources for the satisfaction of consumer needs. But the shift of tone in relevant propaganda suggests that a section of Soviet leadership may be urging a reappraisal of the traditional policy of heavy/military industrial emphasis which was underwritten as late as the 25th Congress in March. Nor can one help speculating that the new rhetorical turn away from orthodoxy has been connected with the death of Marshal Grechko, whose "theoretical" organ on the eve of the 25th Congress alone paid an editorial tribute to heavy/defense industry as the "bedrock" of the Soviet Union's "military-economic potential."\*

Prepared by S. I. Ploss x29186

DECONTROLLED FOLLOWING 5-25-80

Approved by P. K. Cook x29194

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<sup>\*</sup> Voyennyy Vestnik, No. 2 (signed to press January 28), 1976.

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	Page 1 of 6	Pages Enclosure Nr /	to IR 2218 3/2976 A

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- 26. Agricultural and Heavy Machine Industry Franciszek ADAMKIEWICZ+
- 27. Machine Industry Aleksander KOFEC+
- 28. Light Industry Tadeusz KUNICKI
- 29. Agriculture Kazimierz BARCIKOWSKI
- 30. Food Industry and Procurement Emil KOLONZIEJ
- 31. Forestry and the Timber Industry Tadeusz SKIWIRZYNSKI
- 32. Domestic Trade and Services Jerzy GAWRYSIAK
- 33. Transportation Tadeusz EEJN\*
- 34. Communications Edward KOWALCZYK
- 35. Haterials Administration L Eugeniusz SZYR\*
- 36. Veterans: Affairs Mieczyslaw GRUDZIEK
- 37. Director of the Office for Secular Affairs Kezimierz K/KOL
- 38. Minister without.Portfolio Jan KAMINSKI\*

(Translator's note: \*new person in this position

- 1. new position
- 2. used to be Mining and Power
- 3. new position
- 4. new position

PAGE 2 OF E PAGES

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